

# THE UNITED REPUBLIC OF TANZANIA



Open  
Government  
Partnership



## Annual Self Assessment Report for the Second Open Government Partnership National Action Plan

2014/15 - 2015/16

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President's Office- State House

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## **List of Abbreviations**

AG	Attorney General
ATI	Access to Information
CAG	Controller and Auditor General
CSOs	Civil Society Organisations
eGA	e-Government Agency
EITI	Extractive Industries Transparency Initiative
EWURA	Energy and Water Utilities Regulatory Authority
GIS	Geographical Information System
IMTC	Interministerial Technical Committee
IRM	Independent Reporting Mechanism
LAAC	Local Authorities Accounts Committee
LGA's	Local Government Authorities
MDA	Mining Development Agreements
MEM	Ministry of Energy and Minerals
MLHHSD	Ministry of Lands, Housing and Human Settlements Development
MOCLA	Ministry of Constitutional and Legal Affairs
MOEVT	Ministry of Education and Vocational Training
MOF	Ministry of Finance
MOHSW	Ministry of Health and Social Welfare
MOW	Ministry of Water
NAP	National Action Plan
NBS	National Bureau of Statistics
OGP	Open Government Partnership
PAC	Public Accounts Committee
PMORALG	Prime Minister's Office, Regional Administration and Local Government
PO PSM	President's Office, Public Service Management
POSH	President's Office, State House
PSC	Production Sharing Contracts
PSCS	Profit Sharing Agreements
RS	Regional Secretariats
TIC	Tanzania Investment Centre
TRA	Tanzania Revenue Authority
URT	United Republic Of Tanzania





# Annual Self Assessment Report

## Second Open Government Partnership National Action Plan 2014/15 - 2015/16

### 1.0 Introduction

The Government of the URT in collaboration with CSO's the Second OGP National Action Plan (2014/15 - 2015/16) prepared and implemented, contains a total of seven (7) Commitments implemented in five main sectors namely, **Education, Water, Health, Energy and Lands**. The Action Plan focuses on enhancing transparency, citizen participation through provision of information, accountability, integrity and the use of technology and innovation in service delivery in the aforementioned sectors.

The Action plan has been structured with commitments aiming at improving public services, effective managing public resources and creation of safer communities.

This report highlights the processes taken in the development of the Action Plan and progress made to date in the implementation of seven commitments.

### 2.0 Developing the Second National Action Plan

The Second OGP National Action Plan is a two year plan which continues to advance Open Government activities along five areas with seven commitments. The five broad areas outlined in the Action Plan are as follows:-

- (i) Access to Information;
- (ii) Open Data;
- (iii) Open Budgets;
- (iv) Land Transparency; and
- (v) Extractive Industries Transparency.

In the implementation of the First National Action Plan it was observed that the commitments were too ambitious such that some of the commitments were not fully implemented. This was contributed by low level of knowledge on the OGP concept among government officials and citizens, limited financial resources,

limited participation by CSOs and the OGP being a relatively new concept. Based on this experience, the Second Action Plan has focused on a few commitments which can be fully achieved. These commitments are embraced on the principles of OGP Initiative with much weight accorded in ensuring effective public service delivery.

It is also worth noting that, the Second National Action Plan was developed by considering specific substantive recommendations and suggestions provided by the Independent Review Mechanism and through consultations between the Government and a broad range of stakeholders. The stakeholders consulted included civil Society Organisations, the private sector, academia, media and ordinary citizens (list of stakeholders is attached as Annex I).

## 2.1 **Processes Taken to Develop the Plan**

The Action Plan was developed through an open, transparent and a consultative process.

Consultation was undertaken by engaging various stakeholders from both Government and Non Governmental Organizations including the citizenry. The following processes/ steps were taken:-

- (i) A one day consultative meeting was conducted. The meeting was launched by the Minister of State, Good Governance and attended by members from the private sector, Civil Society Organisations, citizens and representatives from Government. The gist of the meeting was to seek public input on potential initiatives along the five areas with seven commitments outlined in the Action Plan.
- (ii) The Action Plan was published online through the Government Portal, sector websites, emails and social media. Citizens were also requested to forward their views and opinions through the Tanzania OGP website [www.opengov.go.tz](http://www.opengov.go.tz).

- (iii) Internal consultations were conducted with Ministries, Departments and Agencies across Government. They were consulted to submit priorities on areas to be included in the Action Plan.
- (iv) Discussed the Plan after receiving inputs from the public in a series of meetings of the OGP National Task Force.
- (v) The Plan subsequently received endorsement/approval from the Inter Ministerial Technical Committee (IMTC) on the 3<sup>rd</sup> of September 2014. The Committee is chaired by the Chief Secretary and Members to the Committee are the Permanent Secretaries from all Ministries of the United Republic of Tanzania.
- (vi) The Action Plan was published on the OGP website, [www.opengov.go.tz](http://www.opengov.go.tz)
- (vii) Implementation of the OGP National Action Plan started immediately after approval by IMTC.

Consultation with stakeholders through various methods helped us to refine the outlined commitments of the NAP. One limitation was the timeframe provided in developing the plan, it was not possible to reach many citizens and civil societies as expected.

It is worth to note that, given the experience learned during the development of the NAP, the stakeholder's involvement in implementation of commitments is key in ensuring the desired results.

### 3.0 **Implementation of the National Action Plan**

The OGP National Task Force under chairmanship of the Deputy Permanent Secretary of the President's Office, State House manages overall coordination, monitoring, and reporting of implementation. The Task Force meets on a regular basis to share

updates on the progress made in implementing NAP commitments. The meetings are attended by members drawn from government institutions, independent research institutions and Civil Society Organisation's.

Implementation of OGP commitments formally started in October, 2014 and its progress to date has been fairly good. Each commitment is discussed briefly in the summary. Matrix of actual progress (See Annex II).

### 3.1 **Access to Information**

This Commitment has been partially implemented. The Bill was tabled before Parliament for the First and Second dates readings and now awaiting the Third reading and thereafter passed by the Parliament. The law will lay a legal foundation to access information.

### 3.2 **Open Budgets**

Transparency in the budget process is of great importance in open government. The commitment intends to make budget data (eight key budget reports) publicly available. It is worth to note that the following documents have been published and uploaded on the Ministry of Finance website:-

- (i) 2014/15 and 2015/16 Plan and Budget Guidelines
- (ii) 2015/16 Enacted Budget Books
- (iii) 2015/16 Citizen's Budget
- (iv) 2015/16 Government Budget Speech
- (v) Expenditure Reports
- (vi) Monthly Budget Data on MDA, RS and LGAs

However, the 2015/16 midyear expenditure flashes reports and tax exemption reports are being finalized and will then be published on the Ministry of Finance website.

Furthermore, The PAC and LAAC reports for the year 2013/14 were tabled and discussed during the 18<sup>th</sup> Parliamentary Session held in April, 2015 which was also viewed by the public. The reports are available on the Parliament website.

### 3.3 **Open Data**

This Commitment aims at establishing a strong open data system that makes Government data more accessible and in machine readable format useful for public use. It puts emphasis on access to information and use of technology and innovation for openness and accountability.

The commitment is on track and expected to be completed by the end of 2016. So far the following activities have been done:-

#### 3.3.1 **Prepare Guidelines on data Management**

The Guidelines on Data Management have been developed, approved and circulated to respective Ministries.

#### 3.3.2 **Review Existing Data Disclosure policy, Act and Regulations**

The essence of reviewing existing data disclosure policy, Act and Regulations is to accommodate the Open Data Policy. However, this activity has not been completed. The activity is expected to be implemented this calendar year, 2016.

#### 3.3.3 **Formulate Open Data Policy**

This activity has been partially implemented. Open Data Policy framework has been formulated. Drafting of the Open Data Policy is in progress.

### **3.3.4 Establishment of Open Data Portal**

Open Data Portal ([www.opendata.go.tz](http://www.opendata.go.tz)) has been developed and is operational. Data visualisations have been developed to support understanding of the uploaded data sets. It is however reported that more funds are needed to develop more visualisation and mobile applications in order to improve its accessibility to citizens.

### **3.3.5 Publish first Set of Open Data (Education, Health and Water) on Open Data Portal and other Platforms**

The approved 16 data sets from Education (5), Health (6), Waters (3) Sectors and NBS (2) have been uploaded on the Government Portal ([w.w.w.opendata.go.tz](http://w.w.w.opendata.go.tz)). The activity will be fully implemented after cleaning up and updating of more data sets.

### **3.3.6 Publish Second Set of Open Data (more on service delivery, surveys) on Open Data Portal and other Platform**

A total of 81 approved data sets were posted on the Government Portal. The uploaded data sets are from Education (48), Health (9), Water (10) and NBS (14). The activity will be fully implemented after cleaning up and updating of more data sets.

## **3.4 Land Transparency**

The commitment aims at making land use plan, ownership and demarcated areas for large scale land accessible online for public use. The aim is to ensure fair, equitable and efficient governance of land matters and to reduce land conflicts.

So far, a list of 348 demarcated areas for large scale agricultural investments in the Eastern zone of Tanzania has been identified and verified. The list will be posted on the

Ministry website ([www.ardhi.go.tz](http://www.ardhi.go.tz)). The activity of making land use plans accessible online for public use has been partially implemented. A list of Land use plans of Villages having large scale farms has been prepared in Morogoro (9), Kilosa (5) and Mvomero (5) Districts. The Commitment has not yet been fully implemented.

### 3.5 **Extractive Industries Transparency**

This commitment has been partially fulfilled. In complying with Extractive Industries Transparency Initiative, The Government of Tanzania has enacted legislation namely, The Tanzania Extractive Industries (Transparency and Accountability) Act, 2015 that will cater for the openness in Extractive Industries. The fully implementation of the commitment will give the public more meaningful access to information about revenues received by Tanzania's mineral, oil and natural gas resources. The law came into force on 16<sup>th</sup> October, 2015 after being gazetted (Government Notice No. 455 of 2015).

The law provides a mandatory disclosure of all Mining Development Agreements (MDAs) and Profit Sharing Contracts (PSCs) signed prior and after commencement of the Act.

With regard to online registration of large scale, as of September 2015, 217 out of the total 423 large scale mines were registered online which is 50% of large scale mines.

### 4.0 **Peer Exchange and Learning**

With regard to peer exchange and learning on OGP related matters, the Government of the United Republic of Tanzania hosted the second Open Government Partnership, Regional Meeting in May 2015. The meeting was attended by more than three hundred delegates from all over the world representing governments, Civil Society Organisation and the media. The meeting was officially opened by the President of the United Republic of Tanzania.

The main agenda was designed to facilitate experience sharing among participants about what has worked in their countries by citing specific achievements from different interventions. This was meant to show case how open governance can make a difference to the citizenry.

## 5.0 **Conclusion**

Having developed and partially implemented the Second National Action Plan for the year 2015/16, this Self Assessment Report shows that the implementation progress has been good despite challenges encountered. Much has been learnt that will help us to implement our Open Government activities more effectively in moving forward towards enhancing transparency, accountability and improvement of service delivery.

